



MEMORANDUM CIRCULAR NO.; 028-2024

TO : ALL CONCERNED

FROM : THE DIRECTOR GENERAL

SUBJECT : AMENDMENT TO PHILIPPINE CIVIL AVIATION REGULATION-AIR NAVIGATION SERVICE (CAR-ANS PART 14) ADOPTING AMENDMENT 48 TO ICAO ANNEX 2 – RULES OF THE AIR

REFERENCES:

1. Civil Aviation Regulations-Air Navigation Service Part 14 Rules of the Air
2. ICAO ANNEX 2 AMENDMENT 48
3. CAAP Regulations and Amendment Procedures
4. Board Resolution 2012-054 dated 28 September 2012.

Pursuant to the powers vested in me under the Republic Act 9497, otherwise known as the Civil Aviation Authority Act of 2008, and in accordance with the Board Resolution No. 2012-054 sated 28 September 2012, I hereby approve the incorporation of ICAO Annex 2 amendment 48 to the Philippine Civil Aviation Regulations Air Navigation Service Part 14 Rules of the Air.

ORIGINAL REGULATION SUBJECT FOR REVIEW AND REVISION:

CAR-ANS PART 14 RULES OF THE AIR

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14.1 DEFINITIONS

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When the following terms are used in the International Standards for Rules of the Air, they have the following meanings:

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Current flight plan (CPL). The flight plan, including changes, if any, brought about that reflects changes to the filed flight plan, if any, by subsequent ATC clearances.

...

Filed flight plan (FPL or eFPL). The latest flight plan as filed with an ATS unit submitted by the pilot, an operator or a designated representative without any subsequent changes for use by ATS units.

Note.— The FPL denotes a filed flight plan exchanged using aeronautical fixed service while eFPL denotes a filed flight plan exchanged using FF-ICE services. The eFPL allows for the exchange of additional information not contained within the FPL.



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Flight plan. Specified information, provided to air traffic services units relative to an intended flight or portion of a flight of an aircraft.

Note 1.— The term flight plan may be prefixed by the words “preliminary”, “filed”, “current” or “operational” to indicate the context and different stages of a flight.

Note 2.— When the word “message” is used as a suffix to this term, it denotes the content and format of the flight plan data as transmitted.

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Repetitive flight plan (RPL). A flight plan related to a series of frequently recurring, regularly operated individual flights with identical basic features, submitted by an operator for retention and repetitive use by ATS units.

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14.3 GENERAL RULES

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14.3.3 Flight Plans

Note.— Procedures relating to flight plans and associated services are contained in the MOS-ATS.

14.3.3.1 Submission of a flight plan

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14.3.3.1.3 Unless otherwise prescribed by the appropriate ATS authority, A flight plan shall be submitted, before departure, to an air traffic services reporting office or, during flight, transmitted to the appropriate air traffic services unit or air-ground control radio station. unless arrangements have been made for submission of repetitive flight plans.

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14.3.3.4 Changes to a flight plan

Note 1— Information submitted prior to departure regarding fuel endurance or total number of persons carried on board, if incorrect at time of departure, constitutes a significant change to the flight plan and as such must be reported.

Note 2.— Procedures for submission of changes to repetitive flight plans are contained in the MANUAL OF STANDARD FOR AIR TRAFFIC SERVICES (MOS-ATS).

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APPENDIX 14.4 REMOTELY PILOTED AIRCRAFT SYSTEMS

(Note.— See 14.3, 14.3.1.9 of this CAR-ANS)

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2. Certificates and licensing

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Note 2.— Until 25 November 2026, certification Standards are not yet developed. Thus, in the meantime, any certification need not be automatically deemed to comply with the SARPs of the related Annexes, including Annexes 6 and 8, until such time as the related RPAS SARPs are developed.

Note 2.— As of 26 November 2026, Standards for the issuance of an RPAS operator certificate are not yet developed. Thus, in the meantime, any such certification need not be automatically deemed to comply with the SARPs of Annex 6, until such time as the related RPAS SARPs are developed.

Note 32.— Notwithstanding Assembly Resolution A38 41- 12 10, Article 8 of the Chicago Convention assures each Contracting State of the absolute sovereignty over the authorization for RPA operations over its territory.

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2.2 Aan operator shall have an RPAS-operator Certificate of Authorization issued in accordance with national regulations and in a manner that is consistent with the provisions of Annex-6 PCAR Part 11.

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3.2 Until 25 November 2026 unless otherwise specified by the State(s) CAAP, the request for authorization shall include the following:

...

f) copy of RPAS Operator Certificate of Authorization

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3.2 As of 26 November 2026 unless otherwise specified by CAAP, the request for authorization shall include the following:

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f) copy of the RPAS operator Certificate of Authorization

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-END-

NEW/AMENDED REGULATION AFTER REVISION

CAR-ANS PART 14 RULES OF THE AIR

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14.1. DEFINITIONS

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When the following terms are used in the International Standards for Rules of the Air, they have the following meanings:

...

Current flight plan (CPL). The flight plan that reflects changes to the filed flight plan, if any, by subsequent ATC clearances.

...

Filed flight plan (FPL or eFPL). The latest flight plan as submitted by the pilot, an operator or a designated representative for use by ATS units.

Note.— The FPL denotes a filed flight plan exchanged using aeronautical fixed service while eFPL denotes a filed flight plan exchanged using FF-ICE services. The eFPL allows for the exchange of additional information not contained within the FPL.

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Flight plan. Specified information, relative to an intended flight or portion of a flight of an aircraft.

Note 1.— The term flight plan may be prefixed by the words “preliminary”, “filed”, “current” or “operational” to indicate the context and different stages of a flight.

Note 2.— When the word “message” is used as a suffix to this term, it denotes the content and format of the flight plan data as transmitted.

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14.3 GENERAL RULES

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14.3.3 Flight Plans

Note.— Procedures relating to flight plans and associated services are contained in the MOS-ATS.

14.3.3.1 Submission of a flight plan

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14.3.3.1.3 Unless otherwise prescribed by the appropriate ATS authority, a flight plan shall be submitted, before departure, to an air traffic services reporting office or, during flight, transmitted to the appropriate air traffic services unit or air-ground control radio station.

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14.3.3.4 Changes to a flight plan

Note — Information submitted prior to departure regarding fuel endurance or total number of persons carried on board, if incorrect at time of departure, constitutes a significant change to the flight plan and as such must be reported.

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APPENDIX 14.4 REMOTELY PILOTED AIRCRAFT SYSTEMS

(Note.— See 14.3, 14.3.1.9 of this CAR-ANS)

...

2. Certificates and licensing

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Note 2.— Notwithstanding Assembly Resolution 41-10, Article 8 of the Chicago Convention assures each Contracting State of the absolute sovereignty over the authorization for RPA operations over its territory.

...

2.2 An operator shall have an RPAS certificate of authorization issued in accordance with the provisions of PCAR Part 11.

...

3.2 Until 25 November 2026 unless otherwise specified by the CAAP, the request for authorization shall include the following:

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f) copy of RPAS Certificate of Authorization

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3.2 As of November 2026 unless otherwise specified by the CAAP, the request for authorization shall include the following:

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f) copy of RPAS Certificate of Authorization

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"End of Amendment"

Separability Clause. – If, for any reason, any provision of this Memorandum Circular is declared invalid or unconstitutional, the other part or parts thereof which are not affected thereby shall continue to be in force and effect.

Repealing Clause. – All orders, rules, regulations and issuances, or parts thereof which are inconsistent with this Memorandum Circular are hereby repealed, superseded or modify accordingly.

Determination of changes. - To highlight the amendments and/or revisions in the Memorandum Circular, the deleted text shall be shown with strike through and the new inserted text shall be highlighted with grey shading as illustrated below:

1. Text deleted: ~~Text to be deleted is shown with a line through it.~~
2. New text inserted: New text is highlighted with grey shading.
3. New text replacing existing text: ~~Text to be deleted is shown with a line through it~~ followed by the replacement text which is highlighted with grey shading.

Effectivity Clauses. – This Memorandum Circular shall take effect fifteen (15) days following completion of its publication in a newspaper of general circulation or the Official Gazette and a copy filed with the U.P. Law Center – Office of the National Administrative Register. The amendment shall be incorporated to Philippine CAR-ANS in the next regular Amendment Cycle.

So Ordered. Signed this day 08 of NOV 2024, at the Civil Aviation Authority of the Philippines, MIA Road, Pasay City, Metro Manila, 1301


CAPTAIN MANUEL ANTONIO L. TAMAYO
Director General